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2 **Zen and the Art of Commuter Rail Operations:**
3 **Taiwan Railways Administration's Design, Operations, and Philosophy**
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5 Alex Lu*, Amanda N. Marsh

6 * *Corresponding author*
7

8 Alex Lu

9 Operations Planning, New York City Transit,
10 2 Broadway, Cubicle A17.111, New York, N.Y. 10004-2208
11 Tel: (646) 252-5664

12 Email: me@lexciestuff.net
13

14 Amanda N. Marsh

15 Freelance Writer and Photographer,
16 P.O. Box 406, Islip, N.Y. 11751-0406
17 Tel: (631) 277-6514

18 Email: amanda@amandamarsh.me
19

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23 **ABSTRACT**

24 This paper offers a review of ideas and practices making Taiwan Railways Administration (TRA)
25 unique and distinctively different to North American commuter railroads, based on two weeks' field
26 observation, published sources, authors' cultural knowledge, and discussions with locals. Unlike most
27 transit systems, TRA accommodates different trip purposes and train types on shared railway
28 infrastructure, covering areas with varying traffic densities, travel needs, and geographic features. As an
29 importer of railway technology, to meet diverse requirements, and because of incremental and stop-gap
30 measures devised in response to capital budget restrictions, TRA has needed to embrace, operate, and
31 maintain a wide assortment of different standards and procedures. This willingness to accept outside
32 designs and consider functionality/cost/simplicity trade-offs when addressing specific needs resulted in
33 constantly varying daily routines for management, staff, and customers. In turn, it may have cultivated
34 expectations of learning curves with new technologies and continuous training requirements, apparently
35 resulting in higher skill levels and a more nimble workforce that contributes to overall higher reliability,
36 tolerance of changes, and nuanced operations tailored to maximize railway effectiveness. These
37 observations suggest further research needs for commuter rail authorities: Can infrastructure and
38 schedules be designed with better cost-flexibility tradeoffs? Should train priorities be explicit in public
39 schedules? What is an appropriate level of standardization? Is technology better thought of as
40 workplace assistance and not functional replacement for employees? Embracing diversity in
41 engineering and operating solutions could reduce investment costs yet improve effectiveness by
42 requiring humans to think on their feet.
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45 **Notes:** (1) English transliterations of station names reflect (where available) those in TRA's passenger rail
46 timetables, which shows a mixture of Wade-Giles (historical and popular usage, particularly outside Taipei),
47 Tongyong Pinyin (former standard), and Hanyu Pinyin (current official standard); (2) Throughout this paper,
48 "Taiwan" refers to the Pacific island, and "Formosa" refers to the culture of Taiwan's inhabitants.
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INTRODUCTION

Taiwan's railways are like the City of New York – both great melting pots of culture, philosophy, and technologies from all over the world. Quite unlike home-grown railways in Europe and North America – incrementally re-designed and improved upon since the Industrial Revolution – Taiwan's railways reflects accumulated results of changing procurement policies, whimsy of international diplomacy, and continuing worldwide search for best-value technology and practices. The Taiwan Railways Administration (TRA) operates and maintains Swedish and Japanese signal systems, a Franco-English electrification system, a Taiwanese-designed tunnel originally envisioned by Japanese and German planners through Taipei, American and South African locomotives, Indian and Taiwanese coaches, Japanese, English, Italian, and South Korean trainsets (1). Because of Taiwan (Formosa)'s history as a Spanish, Dutch, Japanese, and Chinese colony, and recipient of significant American and British assistance after the Second World War (WWII), Formosa's islanders have shown an exceptional tolerance and openness to different ideas, and demonstrated great flexibility and resilience under a smorgasbord of outside influences. This willingness to entertain alternatives is reflected in their railway system. A brief survey of TRA's designs and operating practices is offered, demonstrating how TRA has melded diverse technologies and utilized a mixture of manual operations and automation.

Profile of Taiwan's Railways

Railway services (Keelung-Hsinchu) began in 1891 under China's Qing dynasty (2). Completely rebuilt and substantially expanded under Formosa's Japanese colonial government (1895-1945), the network's Japanese influence and heritage persists (3). Similarities between TRA and the Japan Railways (JR) companies can be noted in signal aspects, signage, track layout, fare controls, station architecture, and operating procedures. As Japan's southern base during WWII, Taiwan's railways suffered significant damage by Allied air raids. Taiwan Railways Administration (TRA, 臺灣鐵路管理局) was founded in 1945 to reconstruct and operate railway infrastructure (4).

With ~13,500 employees (4,700 in transportation and 7,700 in maintenance titles), TRA is a government organization under Taiwan's Ministry of Transportation and Communication (MOTC) that directly operates 682 route miles of 3'6" (1,067mm) gauge railways (5). Three mainlines form a complete circle around the island (Figure 1(a)). TRA's West Coast Mainline (WCML) and East Coast Mainline (ECML) Badu-Hualien section features mostly double-track, electrification, modern colour light and cab signalling, overrun protection, and centralized traffic control (6) (CTC). Southern Link Mainline, ECML Hualien-Taitung (converted from 762mm gauge), and three "tourist" branches are non-electrified single-track with passing sidings.

Since the early 1980s, conventional railway capital improvements are nationally funded and managed by MOTC's Railway Reconstruction Bureau, then turned over to TRA for operations (7). Taiwan's challenging terrain meant all lines feature extensive tunneling and long bridges. Double-tracking frequently requires construction of parallel single-track railroads or bypass tunnels on new alignments. The US\$14.5 billion standard gauge high-speed rail (HSR) line was built and operated by a separate public-private partnership under a 35-year concession (8), but TRA provides feeder services to HSR terminals. Although TRA operates all commuter rail, other quasi-private organizations operate subways in Taipei and Kaohsiung.

Local and intercity passenger services (5am – 1am, very few overnight trains) operate at 95.3% on-time performance. 2008 annual passenger ridership was 179 million (incurring 5.45 billion passenger-miles), generating US\$434 million in revenue (9). Commuter trains carry 76% of riders (43% of passenger-

1 miles). WCML carries >90% of ridership. TRA's loose-car and unit-train bulk freight services haul
2 mainly aggregates (58% of tonnage), cement (26%), and coal (9%). In 2008, 9.5 million tons of freight
3 (481 million ton-miles) generated US\$28.6 million in revenue. Limited container services operate
4 between Port of Hualien and suburban Taipei, but loading gauge restrictions preclude piggyback
5 operations. During typhoon season, small trucks are carried on flatcars when highways are closed by
6 flooding or mudslides (10).

7
8 In years past, an extensive shipper-owned light railway network (762mm gauge, never operated by
9 TRA) handled freight services throughout Taiwan and once boasted 1,800 route miles. Largely
10 abandoned today, it served important industries including sugar, logging, coal, salt, and minerals (11).
11 Unlike JR East and Hong Kong's Mass Transit Railway, revenues from ancillary businesses accounts
12 for only 17.8% of TRA's revenues (12). TRA's estimated farebox recovery ratio (including freight
13 operations) is ~40%.

14
15 Staffing costs, pension benefits, capital debt, changing demographics, highway competition, and low-
16 fare policies resulted in accumulated deficits nearing US\$3.3 billion (14). Locally considered large and
17 problematic, TRA's deficits pale in comparison to those incurred by European and U.S. transit agencies,
18 and Japan National Railways (JNR) prior to its 1987 privatization. Like JNR and U.S. transit authorities
19 (15), interest payments on long-term debt represents a significant burden for TRA. Planning for TRA's
20 restructuring had been underway since 2000.

21 22 **Observational Method of Comparative Research**

23 This research was conducted through field observations and original language document review. The
24 authors spent two weeks as TRA revenue passengers, routinely interacting with management and staff
25 (without specific interviews), holding informal discussions, and visiting publicly-accessible locations
26 (stations and wayside). Substantial time was devoted to observing TRA's infrastructure, equipment, and
27 operations, giving particular attention to interactions between fellow employees and between passengers
28 and staff.

29
30 The intent is to describe and identify interesting areas worthy of further exploration or potentially
31 applicable to other commuter railroads, like comparative studies routinely conducted by transit peer
32 organizations (16) under experience and technology exchange (17) programs. Observational studies
33 emphasize qualitative questions of design and philosophy, rather than potentially misleading interagency
34 quantitative comparisons (15) using self-reported and sometimes-questionable (18,19) statistics that
35 essentially reduces to a 'pick-your-indicator' (20) ranking game. "Bottom-up" methods highlight
36 features that make engineering and operating sense (21) and determine their relevance elsewhere,
37 instead of identifying high performance areas then seeking explanations (22).

38
39 Each feature and practice discussed reveals subtle differences in assumptions and expectations between
40 TRA and other railroads about what railroads do, and how railroads work. Interpretations of design
41 decisions, procedures, and philosophy were based on observable phenomena and authors' background
42 knowledge of Formosa, its culture, and its railway system. Using sources in Asian vernaculars is
43 important:

44
45 "True comprehension requires a knowledge of the country and its people as well as the language.
46 Translations rarely, if ever, can fully do justice to the 'reality' as it was presented in its original form." (23)

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48 Observational science necessarily involves inferences and assumptions, limiting its usefulness to
49 exploratory research and description. Formal exchange programs could be initiated as a next step.

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Key Observations

TRA's operations are rooted in classic railroads of yesteryear, and are likely familiar to commuter rail audiences. Many railroads utilize similar designs and practices, especially in isolated cases where capacity or geographic constraints require non-standard solutions, or historical workarounds at specific locations ("hacks") continue – e.g., Long Island Rail Road (LIRR) towerpersons hoops handwritten train orders to passing engineers at Babylon, even though train radios are available; Chicago's South Shore Line uses simple yet effective sliding notches to issue onboard tickets (21).

In a rush to automate and standardize, some railroads have inadvertently lost much of once-commonplace multi-disciplinary operating skills (24,25). Ingenious low-tech solutions slowly disappear, whether or not automated replacements add much value (21). Managers resort to following rigid standards. Labour crafts often have narrowly defined functions, while "broadbanding" efforts are fraught with difficulties (25a). Both sometimes hesitate to think outside the box, are fearful of exceptions and concerned with repercussions. Systemwide compromises attempting to accommodate all situations sometimes result in complex machines that still don't quite meet all requirements. Fragmented and inflexible job functions could easily reduce organizational capabilities to respond to operational problems in an integrated, commonsense fashion.

Conversely, TRA's management embraced these "hacks" and updated them with modern technology. Designs make more cost-feature tradeoffs for one specific application (value-engineering) rather than follow systemwide standards. Staff is tolerant of diverse working methods and equipment, requiring human skills and initiatives while keeping machines simple. Over time, a nimble and multi-skilled workforce prepared to react to day-to-day operational snafus (incidents) with efficiency and speed has developed, perhaps attributed to daily interaction with a diverse range of problems. TRA is like a diner short-order cook, producing a big menu from a large collection of simpler (but varied) equipment – and quite unlike a fast food worker, who relies on complicated (but regimented) machines to produce standard offerings.

NETWORK DESIGN & REAL ESTATE

TRA's network and services reflect strong centralized planning. Although TRA is one of many passenger transport operators, its infrastructure allows multiple and convenient connections between modes. Joint transportation and land-use planning make railway projects effective land-development tools.

Mainline Tunnelling

The Japanese planned Taipei's railway tunnel prior to WWII. Their main impetus was the major Chung-Hwa Road (Route 1) trunk highway crossing. Taipei's Railway "Undergroundization" Project (Phase I) was approved in 1979, including Taipei Main Station (TMS), 2.8-miles of two-track underground railway, and Banqiao and Nankang yards. Completed in 1989 and costing US\$600 million (26), it replaced the historic Japanese-era Taipei-eki (台北駅) and Hwashan yard, eliminated grade crossings in Taipei's congested Wanhua/Manga (萬華/艋舺) neighbourhood, providing operating efficiencies. Like New York's Penn Station project (27), which buried 5.5 route-miles between North Bergen, N.J. and Hunterspoint, Queens by 1908, TMS catalyzed urban redevelopment. Development was extensive but not without cultural costs (28). Modern office towers and underground malls replaced Japanese-era wooden shanties and wholesale outlets (29), but historic temples were preserved.

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2 Later phases completed the four track mainline tunnels, relocated yards to permit transit-oriented
3 development (TOD), and provided a corridor for a much-needed crosstown expressway (Civic
4 Boulevard). By 2008, US\$5.8 billion were invested: Banqiao-Xike (16.0 miles) was tunneled, including
5 all trackage within Taipei City, and Xike-Wudu (3.1 miles) was elevated (30). Nankang's Software
6 Park, Exhibition Centre, and Xike's Science Park were developed around this time.
7

8 **Run-Through Services**

9 Taipei is Taiwan's capital and ultimate destination for TRA's mainlines. Explosive growth since 1980
10 made Taipei a 10-million population metropolis sprawled over four counties. To accommodate
11 suburban commuters, and to serve passengers travelling to/from suburban business districts (Figure
12 2(c)), Taipei was envisioned as a through station, allowing West coast trains to operate to Taipei's
13 eastern suburbs, and vice-versa.
14

15 Like Philadelphia's Center City Tunnel (31), through-running reduces platform occupancy times,
16 maximizes one-seat rides, and distributes passengers over multiple stations (32), reducing crowding
17 (Figure 2(b)). Trains can be moved through Taipei's terminal district in arrival sequence, providing
18 some delay absorption capability. Only ~20% of passenger trips originated/terminated at TMS
19 (compared to ~50% at New York's Grand Central); 98% of scheduled trains run through (~4% at Penn
20 Station). Trains are turned at outlying yards (where turnback tracks are expressly provided), minimizing
21 conflicting movements (33). Observation at Banqiao revealed substantial transfer activity between TRA
22 and metro.
23

24 In the 1990s, ECML trains terminated at Banqiao; WCML trains terminated at Nankang/Keelung. All
25 trains thus operate over the busy Banqiao-Nankang (Bannan) section, effectively providing urban
26 transportation by utilizing surplus capacity on longer-distance through trains. Commuter trains made all
27 suburban stops, while Amtrak-like expresses stopped only at major hubs.
28

29 **Railway Facility Relocation**

30 To support metropolitan growth, Banqiao yard moved west to Shulin, and Nankang yard east to Qidu
31 (Figure 2(a)) during the mid-2000s, extending through operations to approximately 10 miles either side
32 (Figure 1(b)). Banqiao, Taipei, and Nankang became major interchanges. Like Boston's NorthPoint
33 project (35) planned for a Boston & Maine yard, the former Banqiao yard is now Banqiao station and a
34 successful TOD site (26). Like the CREATE (Chicago Region Environmental and Transportation
35 Efficiency) plan (36), through-running allows yards and freight facilities to move from center city
36 (Hwashan, Songshan) to suburbs (Shulin, Qidu), with cheaper land and better highway access.
37

38 **Rapid Transit as TRA's Feeder**

39 Taipei's metro shows substantial integration with TRA's network, reflecting Taipei's close municipal-
40 central government relationship. Taipei Rapid Transit Corporation's (TRTC) Red Line was converted
41 from TRA's Damshui branch (29), while Blue (Bannan) and Green Lines roughly follows TRA's
42 mainline (37) and the former Hsindian branch. TRA accepts metro farecards within metropolitan
43 Taipei. Four metro lines converge at TMS, making subways TRA's local distribution system. New
44 intercity bus terminals were constructed near TMS in 2009 (34). Like NJTransit's Newark and LIRR's
45 Jamaica stations, Banqiao and Nankang interchanges afford TRA penetration into western and eastern
46 neighbourhoods without long hackney rides or backtracking.
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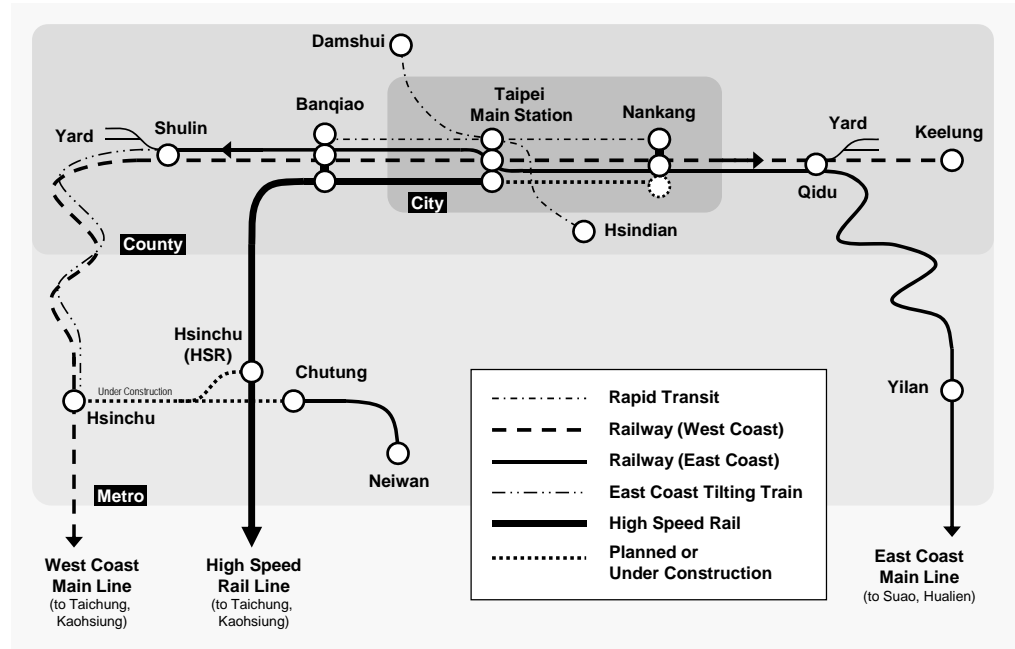
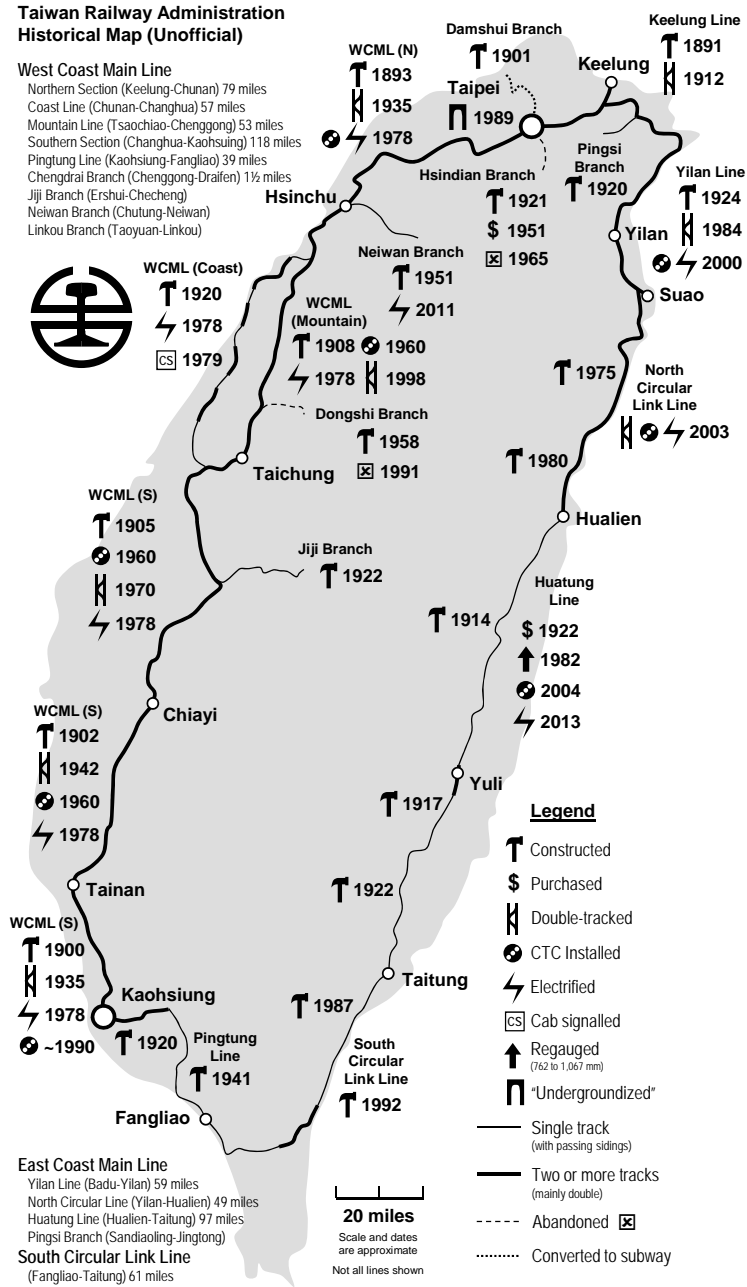


FIGURE 1 TRA's network reflects a combination of legacy infrastructure and "big picture" transportation system planning: (a) Taiwan's railways had been continuously modernized and improved since the completion of the West Coast Mainline in 1908; (b) through-running services in the Taipei metropolitan area.

Note: The base map in Figure 1(a) is loosely based on Taiwan MOTC's official "TRA tourism express travel guide map," edited by Sunggho Culture Company Limited (2009), supplemented with historical and technical information from other publicly available sources, including "Taiwan Railway Maps" by Matthew Kirby and Paul Holmes (2006), Taiwan Railways Administration's Trackway History Table: Construction Year ("軌道歷史表 - 光緒13年~民國62年"), and track diagrams compiled by the National Chiao-Tung University Railway Research Association. English translations of station names reflect (where available) those in TRA's passenger rail timetables, which shows a mixture of Wade-Giles (historical and popular usage, particularly outside Taipei), Tongyong Pinyin (former standard and still visible on many official signage), and Hanyu Pinyin (current official Taipei City standard).

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Commuter Rail and HSR

TRA's maximum commercial speed is 130 km/h (81 mph) whereas HSR operates up to 300 km/h (187 mph). Although TRA's long-distance services potentially competes with HSR, Taiwan's HSR is focused on origin-destination markets over 100 miles (38) like Taipei-Taichung (HSR – 50 minutes; TRA – 110 minutes), whereas TRA serves shorter-haul trips like Taipei-Hsinchu (35 versus 60 minutes). HSR serves Taipei and Banqiao TRA interchanges via shared corridors; a Nankang extension is under construction. Except for Taipei, HSR stations are located out-of-town, minimizing environmental impacts and property acquisition, maximizing economic development potential, and allowing low-curvature alignments (39). Commuter rail connects HSR with established provincial downtowns, solving "last mile" problems.

In Hsinchu, HSR and TRA stations are three miles apart. Parts of TRA's Neiwan branch is being electrified and rebuilt as a modern commuter railroad, costing US\$280 million to connect Hsinchu's historic downtown with HSR (26). Connections generate benefits for both modes and catalyze development near HSR stations, much as Interstate interchanges attracted economic activity. This is a transit-oriented version of Beltway success stories played out across 1980s America.

Tilting Trains

TRA purchased six sets of Hitachi 8-car 130 km/h (40) tilting trains (Figure 2(d)), based on JR Kyushu's 885-series design, for US\$85 million (41), to provide accelerated East coast services, where no HSR exists. Locally called "Taroko trains," they operate on ECML northbound, then WCML southbound, offering one-seat rides in cross-island flows like Yilan-Hsinchu, providing cross-metropolis links between edge cities. Operationally, through-running maximizes Taroko utilization, eliminating terminal recovery time in both segments. This relatively modest investment improved ECML services substantially, although timings are still not quite competitive with express buses using the shorter highway tunnel.

[Figure 2 shown next page]

FIGURE 2 (top) TRA's underground urban trackage and run-through services make efficient use of assets and available track capacity: (a) An Italian Società Costruzioni Industriali Milano (SOCIMI) EMU300 trainset being prepared at Qidu carbarn; (b) TMS's less-crowded underground platform with a British Rail Engineering Limited (BREL) EMU100, delivered in 1978 for the original West Coast Electrification programme (41a); (c) Taoyuan commuters wait for a through-running South African Union Carriage & Wagon EMU400 to Qidu; (d) TRA's tilting Japanese Hitachi TEMU1000 trainsets, locally the "Taroko Train".

(bottom) TRA's infrastructure designs are targeted towards specific scheduled movements, including provisions for service recovery: (e) an empty unit coal train with an American Electro-Motive Division (EMD) G12 (TRA R20-class) locomotive is stored on Taoyuan's bypass track, likely recently returned from the Linkou coal-fired power plant; (f) South Korean Daewoo's EMU500 commuter unit being prepared on Hsinchu's middle track while an intercity train departs; (g) terminating Japanese Tokyu DR3000 DMU departing from Shulin station, using crossovers for yard access; (h) express train (orange, streamlined E1000) passing local train (blue) using outside bypass tracks at Kueishan (Turtle Mountain) station on the Yilan Line.



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INFRASTRUCTURE AND SCHEDULING

TRA's infrastructure might be described as making up for lower track miles with sidings. TRA operated single-track sections on busy mainlines until 1998. Double-track sections can accommodate trains at different speeds; passing movements don't interference with opposing traffic, allowing scheduled throughputs of ~15 trains per hour per direction. Scheduling practices assume staff can respond to unforeseen delays and out-of-sequence trains by dynamically utilizing available infrastructure.

Passing Tracks at Local Stations

Double-ended sidings (loops) good for typical passenger trains (10~12 cars) are provided at 3~8 mile intervals, at local stations. Some stations have an island platform serving middle siding tracks (Figures 2(h), 3(a)), and straight-through outside bypass tracks. Schedules provide extra dwell time for trains to hold until an express passes, also serving as en-route recovery time, improving reliability. Some stations in single-track territory feature three passing tracks (Figure 2(f)), allowing freight or other equipment to be stowed while opposing passenger trains pass one another. Close proximity of sidings allow TRA to squeeze 5~6 tph (both directions, mixed traffic) out of single-tracks (42).

Double Island Platforms at Transfer Stations

Train terminations and transfers (express/local, branch/mainline) occur at strategic interchanges where double island platforms and full crossovers are provided. Platforms between siding and mainline provide cross-platform transfers, and allow staff to clear terminating trains without obstructing mainline. Where many trains originate/terminate, additional platforms are provided. Crossovers allow convenient layover access and easy multiple-unit (MU) reversals (Figures 2(g), 3(c)).

Side Platforms and Through Tracks

Island platforms are not ideal for vertical passenger flow. Side platforms allow direct access from stationhouse through fare control. Through track serves the stationhouse at major stations (Figure 3(d)), where most expresses stop. Middle bypass tracks are available for switching, temporary equipment storage, train preparation (Figure 2(f)), and allows passenger trains to pass freights (Figure 2(e)). Stationhouses are usually on the northbound side (up direction, to Taipei), where originating passengers are voluminous (Figure 2(c)). At minor stations, mainline serves the island platform; locals serve the stationhouse while waiting for overtaking expresses (Figure 3(e)).

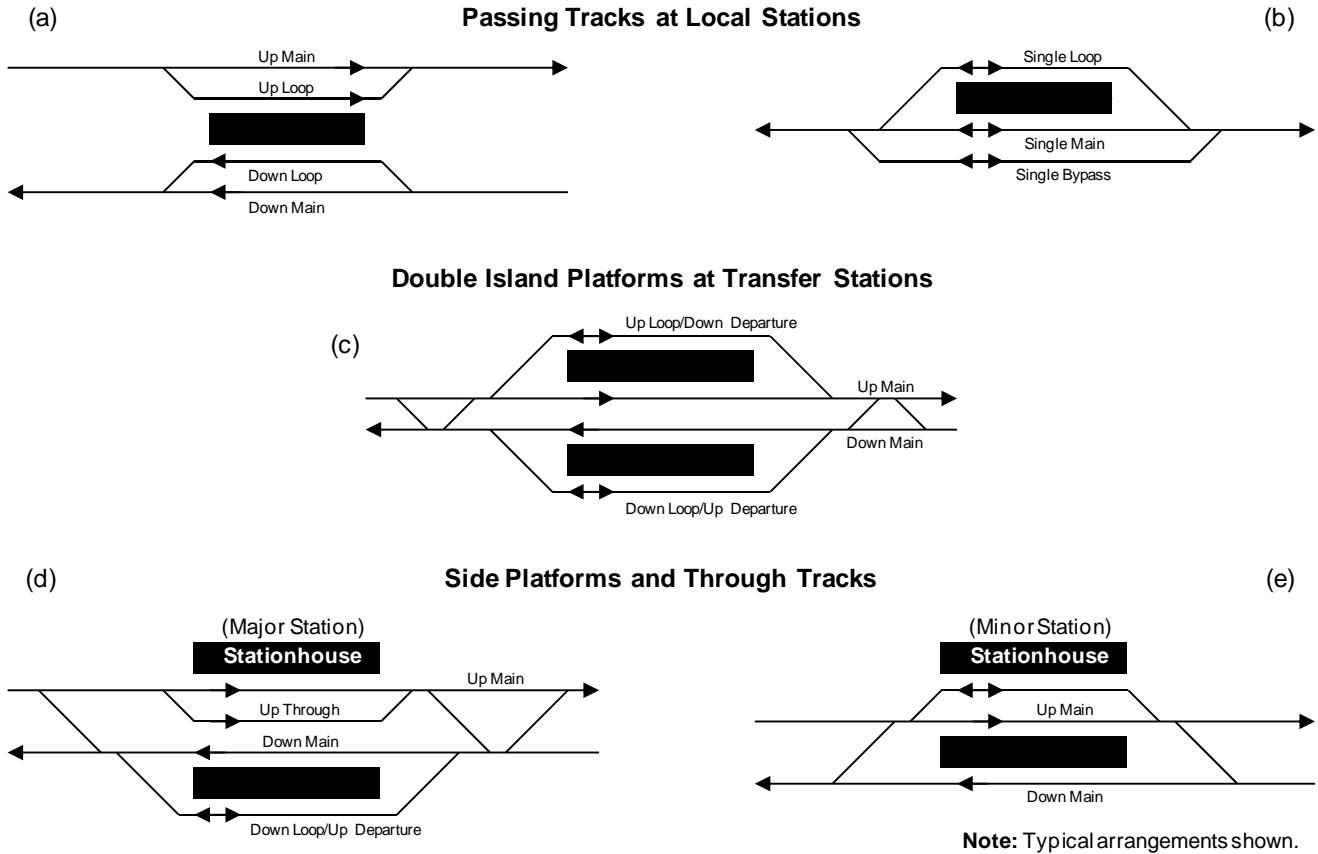
Explicit Scheduling and Dispatching Priorities

Like classic American railroads, TRA's published timetable specifies train class (thus dispatching priority). Premium-fare expresses, like Tze-Chiang, have highest priority and almost never take sidings (33). Customers understand the system, and aren't surprised when lower priority trains are held, allowing others to pass. Dispatching decisions are fairly straightforward; even when trains are out of sequence, stationmasters wouldn't hesitate to hold trains if releasing them could delay a subsequent Tze-Chiang. Close proximity of sidings mean unscheduled holds are likely short, usually <5 minutes.

Schedule, Ridership Pattern, and Demographics

TRA's schedules are not tightly constrained by clock face patterns or policy headways. Extra trains and cars are added on peak travel days to accommodate holiday traffic. 6~8% more departures are scheduled on Fridays, Saturdays, and Sundays. TRA riders span the full gamut including lower-income (students, military) and minorities (Hakka, aboriginal Polynesians) but also choice riders (vacationing

1 families, foreign tourists, monthly commuters). Elderly passengers are common, but wheelchair
 2 passengers are rare; not all stations are handicap accessible and not all rolling stock are level-boarding.
 3 Fare differentials between expresses and locals provide market differentiation. HSR ridership is
 4 observably more affluent, capturing many former airline passengers (43).
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 9 **FIGURE 3** TRA's typical track layouts: (a) Island platforms serving middle siding tracks with straight-through
 10 outside bypass tracks allows locals unexpectedly operating ahead of expresses take the siding at next local stop,
 11 limiting express delays to 2~5 minutes (typical running time differential between sidings); sidings are further apart
 12 in geographically challenging areas (e.g. where right-of-way construction requires mountain rock blasting). (b)
 13 Some stations in single-track territory feature three passing tracks. (c) Double island platforms with full
 14 crossovers facilitate easy train terminations and transfers. (d) At major stations, through track serves the
 15 stationhouse; failed equipment is sometimes stored on the middle by-pass tracks, improving network reliability.
 16 (e) At minor stations, locals serve the stationhouse while waiting for overtaking expresses.
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19 **OPERATING PRACTICES**

20 Operations on different railroads are variations of same general principles. TRA's practices are like
 21 JR's – somewhat labour intensive, but immediate on-site accountability and close supervision contribute
 22 to high service quality, good delay-recovery capabilities, skills to execute complex maneuvers, and
 23 throughputs closer to theoretical line capacity than otherwise achievable.
 24

1 Stationmasters, Train Regulation, and Dwell Process

2 Many TRA stations have “stationmaster duty offices.” Stationmasters (their deputies, or platform staff)
 3 perform train regulation and signalling functions right from the platform (Figure 4(f)), and provide train
 4 crew oversight. Two station crewmembers work busy locations, one per direction. They sound a
 5 whistle to warn waiting passengers of imminent arrivals. Passengers standing in yellow danger zones
 6 are asked to step back. As trains approach, they hand-signal drivers (Figure 4(b)). Unreserved trains
 7 (without assigned cars) berth close to fare control, while expresses berth according to platform car
 8 markers, minimizing onboard baggage-carrying by passengers looking for assigned seats.
 9 Stationmasters may indirectly reduce overruns by providing immediate accountability.

10
 11 TRA’s stationmasters and conductors jointly manage dwell time, like their counterparts at LIRR’s
 12 Jamaica. Stationmasters regulate trains by enforcing correct train sequences and departure times;
 13 holding to time is actually a legal requirement (43a). At transfer locations, they manage connections.
 14 About ½-minute prior to departure, stationmasters sound platform bells to signal impending departure.
 15 When trains are late, bell is given sooner, shortening dwell times. Once conductors close train doors,
 16 stationmasters give the “right away” using platform-mounted equipment (Figure 4(a)). After departure,
 17 stationmasters remain on platforms, visually inspecting departing trains.

18 19 Conductors as Captains

20 Onboard, conductors’ primary responsibilities aren’t ticket examinations – station fare controls provide
 21 coverage. Instead, conductors operate doors and announcement systems, ensure onboard safety, sell
 22 onboard tickets (Figure 4(g)), provide customer information and assistance, supervise onboard crews,
 23 perform emergency procedures, and troubleshoot equipment where possible. The position’s multi-
 24 disciplinary nature is reflected in Asian terms for “conductor” – 列車長 (Mandarin *lieh che jhang*), 車長
 25 (Cantonese *che jeung*), or 車掌 (Japanese *sha-shou*, still informally used on TRA) – which transliterates
 26 as “consist manager” or “train handler.” They have overall responsibility for smooth onboard operations
 27 and customer experience, actively directing cleaners, attendants, even bento-box vendors.

28 29 Onboard Services

30 On TRA expresses, cleaners periodically move through the train to remove trash, even proactively
 31 asking passengers if visible food items are finished (Figure 4(e)). Train attendants offer bento boxes,
 32 drinks, souvenirs, and Sun Cakes (traditional gifts for visiting friends) from small carts. The onboard
 33 atmosphere is much like Amtrak’s Downeaster.

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 36 [Figure 4 shown next page]

37
 38 **FIGURE 4 (top)** Although TRA’s operating practices may be labour intensive, the resulting service quality is high:
 39 (a) a stationmaster’s controls: departure bell switches, schedule simplifiers, and “good to go” plungers; (b)
 40 Hsinchu’s stationmaster at the 11-car marker; (c) Jingtong station is the terminus of the Pingsi branch; (d) EMU
 41 operator and relief operator on Yilan’s departure track; (e) TRA’s cleaners move through the train while in-service
 42 to collect trash from passengers; (f) Sandiaoling’s stationmaster exchanging tokens (movement authorities) with
 43 Pingsi branch’s diesel railcar operator.

44 **(bottom)** TRA’s fare control occurs at origin, destination, and en-route. Turnstiles, mobile terminals, and slam
 45 gates are used: (g) TRA’s conductor using a portable thermal ticket printer to sell an onboard fare; (h) delay
 46 machines print receipts showing recent train delays; (j) delay receipt shows Train 1015 was delayed only 27
 47 minutes despite substitute equipment having to be found; (k) Hsinchu’s exit-only control area (unpaid side) with
 48 modern faregates and volunteer customer assistance staff; (m) Suao still has a traditional fare control area reliant
 49 on manual ticket examination.

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Incident Management

TRA operations staff seem well-practiced in incident management. The authors observed three incidents with major delay potential, but TRA responded effectively to avert possible delays:

1. Remote control of a mainline power switch was lost at an important junction. A staff member at the station walked to the switch to operate it manually. The quick response limited delays to all four affected trains to <15 minutes, despite the token dispatching system (Figure 4(f)) requiring specific branch line train sequencing.
2. An older trainset developed problems in service but already passed major yards. It was dumped at the next island platform siding. Another trainset picked up stranded passengers 27 minutes later. Figure 4(j) shows incident Train 1015 and delays to other services, limited to <8 minutes despite the blocked siding.
3. A “retired” EMU100 trainset (in regular service covering car shortage from general overhauls) suffered a power failure. A rescue engine was coupled behind the trainset, getting the train moving within 15 minutes. The consist continued in regular service to its final destination, arriving only 7 minutes late.

FARE COLLECTION & CONTROL

TRA’s tickets were printed on traditional Edmondson presses until Japan’s NEC supplied a computerized ticketing and reservation system in the late 1980s. Almost all stations are divided into paid (platform) and unpaid (waiting room) areas. Normally, ticket examiners (Figure 4(m)) govern platform access, checking and punching tickets as passengers enter. Conductors perform onboard ticket checks near peak load points or every ~100 miles, verifying that passengers hold train-class appropriate tickets, and dispense step-up and zone extension fares from portable ticket printers (Figure 4(g)). Examiners also control access to unpaid areas at destinations, ensuring all passengers paid full distance-based fares. Used tickets are collected and not returned to passengers unless cancelled by stamps (similar to postmarks). Those arriving without appropriate tickets (i.e. requiring “fare adjustments”) are assessed 50% penalties, giving passengers incentives to find conductors onboard to purchase step-up fares. Tickets are validated at origin, destination, and sometimes en-route; evasion thus would require elaborate two-ticket schemes or exiting from paid area without going through fare control. Fare evasion rates are thought to be low. Proof-of-payment methods are not used.

Fare Structure

TRA’s passenger fares are highly regulated and strictly distance/train-class based (short trips <6.3 miles require 34~73 cents minimum fare.) Express fares are 11.7 cents (per passenger-mile); locals are 5.5 cents (44). Within Taipei municipal zone, single trips are 58 cents regardless of distance/class. Unlike HSR, no time- or demand-based off-peak discounts are offered. Periodic (limited-ride) commutation tickets and multi-ride carnets are available. Fares are generally competitive with private commuter and intercity buses. Express trains operate with higher load factors and are more profitable.

Magnetic Ticket Stock and Mechanical Faregates

Fare validation requires substantial infrastructure (paid/unpaid areas), labour-intensive manual ticket examinations, and consequent speed-accuracy trade-offs. During the 2000s, TRA incrementally replaced older thermal ticket printers with automated fare collection (AFC) devices using magnetic-backed stock (Figure 4(k)). Busy stations have faregates to speed up validation. Tickets can be inserted

1 in any orientation. Gates align, check, and mechanically punch tickets prior to opening. Validations are
2 fast and can be “pipelined” or “stacked” (i.e. following passenger can insert ticket while previous
3 passenger is proceeding through the gate). Passenger counting sensors quickly close gates when as
4 many passengers entered as valid tickets processed. When exiting, faregates collect and cancel single
5 trip tickets.

7 **AFC-Induced Ticket Examiner Changes**

8 Many locations still use heat-sensitive tickets (and TRA’s tourist branches still use Edmondsons),
9 requiring one ticket examiner per fare control. Examiners punch and collect non-magnetic tickets,
10 provide customer information and assistance, troubleshoot AFC malfunctions (e.g. mutilated tickets),
11 and return cancelled (stamped) tickets to passengers requiring proof-of-travel for expense claims. TRA
12 volunteers (Figure 4(k), yellow vest) staff some gates. Volunteers, like America’s auxiliary police and
13 volunteer firefighters, include carefully selected and specifically-trained members of the public, and
14 retired industry personnel (45). They assist passengers, sometimes exercising Japanese or English
15 language skills (46), and report turnstile jumpers and AFC malfunctions to employees. Station
16 management has considerable latitude in determining work scope of volunteers (47).

19 **TICKETING PROCESSES**

20 Most TRA stations feature staffed ticket offices, supplemented by ticket vending machines (TVMs) at
21 busy locations. Unreserved single or day-return tickets must be purchased on the day of travel (to
22 prevent ticket reuse), leading to ticket queues at peak commuter periods. Passengers purchasing
23 advance tickets can delay entire queues, causing imminent train departures to be missed. To maximize
24 passenger throughput, separate ticket windows provide train information, today’s tickets, and advance or
25 commutation tickets (Figure 5(d)). Some daily ticket windows only accept cash, further decreasing
26 transaction times. Ticket windows at busy stations can be dynamically switched between different
27 functions, minimizing daily ticket queues.

29 **Fare Vending Machines**

30 Early machines designed primarily for commuters (Figure 5(b)) are essentially receipt printers,
31 accepting only coins (no bills) and prepaid magnetic TransitChek-like cards – not credit cards.
32 Passengers must first insert coins (amount deposited is displayed), then press numerous lighted buttons
33 sequentially to specify traveller count, train class, single/return/concessionary, and destination. Buttons
34 light up only when adequate coins are inserted. TVMs sell only unreserved single/round-trips to local
35 destinations (<50 miles) from the current station. Earlier button presses constrain subsequent choices:
36 destinations for which insufficient fares were paid (in selected train class) do not activate and have no
37 effect.

38
39 This machine’s target audience is regular travellers who already know required fares. Passenger
40 experiences for first-time customers can be confusing, but once customers learn this TVM, unreserved
41 day ticket transactions are processed much faster than on typical full-feature machines. Machines need
42 only electricity (not network connections) and staff to replace ticket stock, remove coins, and clear jams.
43 Like soda machines, they’re robust, self-contained, and have been deployed to remote locations.

44
45 Long distance TVMs selling advance-purchase, reserved-seating, and prepaid internet/phone tickets
46 were developed later (Figure 5(a)). These more complex machines, functionally similar to Amtrak’s
47 Quik-Trak, are available at principal West coast stations.

1 2 **Contactless Smartcard Fare Payment**

3 TRTC pioneered transitcards in 2000 via affiliate Taipei Smart Card Corporation, which performs
4 backoffice functions for TRTC, Taipei's Lian-Ying (market-sharing conference) group of bus
5 companies, and other EasyCard merchants. In 2008, TRTC assisted TRA in implementing entry-exit
6 smartcard fare collection (48) for local travel within Taipei's metropolitan zone (Keelung-Chungli),
7 offering 10% discounts from regular local train fares. Smartcard holders can travel on regular local and
8 express trains, but not Tarokos, sightseeing specials, nor in business class. When travelling on
9 expresses, smartcard seats are unreserved. As expresses are often sold out, EasyCard offers de-facto
10 standee discounts.

11
12 Origin/destination validation and existing fare control areas made smartcard implementation easier.
13 Instead of punching tickets to enter and relinquishing tickets to exit, users tap-in and tap-out. Faregates
14 are replaced with newer integrated designs as funding allows. In the interim, ticket collectors visually
15 verify each transaction on low-cost stand-alone terminals, allowing rapid deployment.

16
17 Smartcard development in Taiwan is currently fluid. With 13 million cards issued, readers for Mifare
18 Classic-based EasyCard are already installed at convenience stores like Family Mart (Figure 5(c)).
19 Legislation authorizing "Third Generation e-Purse" (stored value limit ~US\$300) was passed in March
20 2010, allowing smartcard payments for low-value non-transportation items, like Hong Kong's Octopus
21 Card. Three major competitors hold regional subway/bus fare collection franchises (Taipei's
22 "Youyoka" EasyCard, Mid-Island's Taiwan Easy Go "TaiwanTong", and Kaohsiung's "I Pass"), and
23 TRA has active pilots with both EasyCard and TaiwanTong. Taiwan's MOTC expects to eventually
24 integrate all electronic farecard systems nationwide (49).

25
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27 [Figure 5 shown next page]

28
29 **FIGURE 5 (top)** TRA's ticketing process is advanced and efficient, but uses many dedicated special-purpose
30 terminals and vending machines: (a) advance-purchase ticket machines, with touch screens, reservations, and
31 credit card capabilities similar to Amtrak's Quik-Trak; (b) commuter ticket machines are simple prepaid card and
32 cash-only receipt printers; (c) Family Mart (a convenience store) now accepts Taipei metro's EasyCard; (d) the
33 Buddhist monk is purchasing daily tickets at Hsinchu station, skipping long queues at "advance purchase"
34 windows; (e) Suao's ticket office has an older acrylic schedule board (like those at old-fashioned movie theatres)
35 giving departure times.

36 **(bottom)** Taiwan Railways Administration's array of onboard and wayside passenger information systems: (f)
37 Suaosin (functionally "Suao Junction") station's dot-matrix platform LED display provides next train's destination
38 (Hsinying), route (Mountain line), train class (Chu-Kuang express), scheduled departure time, and uses the
39 scrolling textbox for en-route station stops, delay information, delayed train's current location (e.g. "Train now
40 between Nan-ao and Dong-ao"), special event messages (e.g. discounted student tickets available during Winter
41 break), public service announcements (e.g. Operation Lifesaver or H1N1 flu prevention messages), and identity of
42 train-after-next (e.g. "16:52 Shulin local follows"); (g) Rueifang station's platform showcase a variety of customer
43 information devices; (h) onboard stop announcement system from a newer EMU700 identifying prior stop (Wudu),
44 next stop (Baifu), and following stop (Qidu); (j) flexible scrolling LED display from an older push-pull E1000 set
45 identifies the train (e.g. "Keelung-bound, Train 1006, Tze-Chiang express"), route ("via Coast Line"), stops
46 ("stopping at Taoyuan, Banqiao, Taipei, Songshan, and Qidu"), and special event and public service
47 announcements similar to platform displays; (k) Taipei Main Station's airport-style departure monitor.



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PASSENGER INFORMATION SYSTEMS AND SIGNAGE

TRA takes a holistic and comprehensive approach towards passenger information. Devices used (in both English and Chinese) range from schedule posters, fixed signage to departure monitors and next-train displays.

Solari-like “flippy-flippies” boards, monitors (Figure 5(k)), or smaller LED displays are provided at major terminals and principal stations. One display per control area shows boarding times and track assignments. Delays as short as one minute are posted. Large acrylic signboards show departure times and fares at smaller stations (Figure 5(e)). Ubiquitous clocks throughout stations and facilities make it difficult to find spots where fewer than two clocks are immediately visible.

Platform Signage, Next Train Identifiers

Backlit acrylic signs (airport-style with iconic representations) identify platform and carriage numbers, and provide directions to facilities like restrooms and elevators (Figure 5(g)). Boxes display schedules, tourist information, and service change notices. Large signs (legible from passing trains) indicate station names, and distances to previous/next stations, for use by passengers and crew. Platform LED displays (Figure 5(f)) provide next train identity, departure time, delay information, and context-sensitive messages, including public service announcements.

Onboard Displays and Announcements

TRA’s mixed fleet ranges from 1960s hauled stock to new Tarokos and commuter MUs. Newer trains feature automated display/announcement systems (Figure 5(h)) with high-density dot-matrix LEDs like Taipei’s metro. On long-distance coaches with longer time between station stops, scrolling displays (Figure 5(j)) are used. Like in Continental Europe, automated onboard announcements are multilingual. Announcements are in four major languages (Mandarin, Formosan, Hakka, and English). In rural areas, announcements are also made in local aboriginal languages; Huatung Line has the Pangcah/Amis tribal dialect. In unusual situations, conductors can usually make announcements in at least two languages.

Trains lacking automatic train location features are not simple to retrofit. TRA devised low-cost multilingual “announcement boxes” connected to the public address system, manually triggered by conductors on approach to stations.

Exterior Train Identification

Identifying arriving trains quickly and accurately is equally important to employees and passengers. Classically, lighted acrylic destination signboards are manually changed at terminals. Recent modernization efforts provided exterior LED displays showing destination, route, train number, and class. Newest cars have bilingual flexible displays built-in. Train numbers are especially important on expresses, helping customers identify seat reservations.

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FURTHER RESEARCH FOR COMMUTER RAILROADS

The U.S. commuter rail industry has undergone record growth within last thirty years. Ridership reached new heights on revitalized older systems. Entirely new systems were created in smaller cities. Some railroads introduced innovative business models and operating practices from Europe and airlines, while established systems maintained traditional but nonetheless effective operations. Specifically, how could TRA’s philosophy contribute to North American practice?

Designing to Expect Disciplined Operations

TRA’s infrastructure is not foolproof. Track layouts are designed for a limited set of normal operations, simplifying service recovery decisionmaking by reducing ambiguity and constraining available choices. Accurate train planning and operational precision is expected. Designs neither accommodate simple working methods nor tolerate sloppiness, allowing less wiggle-room for errors. The unforgiving plant and appropriate training seem to create a “getting it right the first time” culture amongst staff.

Scheduling for Priority and Reliability

TRA designed plant and schedules to require en-route “checkpoints” and absorb uncontrollable disruptions. Where capacity constrains express operations in America, third tracks are often proposed, but TRA’s two tracks with local station sidings might be considered instead. Scheduled holds improve local service reliability, serving as “recovery time,” allowing trains to regain scheduled paths. Similar scheduling and train regulation concepts are found in Japan and Europe (50).

Empowering Local Supervision with System Responsibility

Effective use is made of constrained infrastructure through significant on-site supervision, teamwork, peer camaraderie, interpersonal communications, and hands-on operations. Although CTC covers most TRA lines, increasingly remote control did not lead to local personnel’s functional obsolescence or centralized micro-management. Operations are precisely choreographed, but their execution requires greater range of responses and broader knowledge base. The greater sense of personal responsibility amongst field employees is evident from observing their attitude and approach towards operational problem-solving.

Appropriate Standardization

TRA’s standardization efforts are tempered by specific local adaptations and procurement policy. Rather than rigidly define historic business practices and require vendor compliance, TRA seem flexible in adopting foreign industry standards while ensuring its functional needs are met, as evidenced by ‘oddball’ solutions and varying designs found systemwide. Tolerating some diversity and purchasing off-the-shelf products may reduce overall costs and improve effectiveness. TRA’s smaller orders produced designs tailored for specific applications and incremental improvements between each equipment generation. Station designs and scheduling seem sensitive to passenger volumes and adapted to individual communities. Trade-offs between design, construction, and ongoing operating and maintenance costs should be explicitly considered, including costs of maintaining consistent designs and policy service.

Technology as Workplace Assistance, not Functional Replacement

TRA’s automation seem to be accomplished without compromising employees’ skills or flexibility. Rather than seeking to replace field personnel, machines enable employees to perform duties better, faster, to multi-task, or backstop inevitable human errors without allowing complacency. Employees

1 with more automated job functions focused on actively troubleshooting, maintaining, monitoring new
2 technology, and assisting customers. TRA also seem willing to accept incremental or partial (probably
3 cheaper) automation solutions, where machines provide “computer assist” not full functional
4 replacement. Similarly, LIRR’s train-tracking system assist, not automate, dispatching (51);
5 decisionmaking authority remains firmly with dispatchers while information and intelligence gathering
6 is automated, giving staff more time to manage the railroad while spending less time on recordkeeping
7 and executing operational processes.

9 *Prioritizing Investment Based on Technology Characteristics*

10 TRA’s capital projects are ranked by each technology’s specific impacts on operations. Double-tracking
11 and electrification began in busy suburban areas, followed by farmland, completing difficult and
12 expensive mountainous sections last (52). CTC was first installed in farming regions where freight
13 switching moves were once frequent. Alternating single- and double-track mainline sections where
14 overruns could cause dangerous head-on collisions got cab signals first. Branch lines with low train
15 densities retain simple-yet-effective token signalling, which take longer to issue movement authorities
16 but are almost as successful at collision prevention. In America, LIRR’s busy suburban Babylon Line
17 has CTC with cab signals, electrification, and full grade-separation, while its (less populated) connecting
18 Montauk Line retains train-order operations east of Speonk.

20 *Fare Control Automation*

21 U.S. commuter railroads have deadlocked over fare control automation for 30 years (53) because of
22 technology and staffing issues (54), even though Illinois Central Railroad (now Metra Electric)
23 implemented fare barriers in 1966 with some success (55). Taiwan and Japan implemented faregates to
24 improve passenger throughputs rather than to remove human presence. Conductors and ticket examiners
25 continue to manage fare collection, while low-volume stations remain barrier free. TRA’s willingness to
26 tolerate fare system complexities by mixing smartcard, magnetic, paper, onboard tickets, and
27 turnstile/manual validation contributed to a successful and incremental AFC implementation on a
28 limited capital budget. Railroads should examine how their skilled workforce can be utilized to improve
29 customer experience and actively operate new AFC technology, instead of seeking rationalization.
30 Recently, Baltimore-Washington’s MARC kept agents at Odenton station even after installing automatic
31 ticket machines (56) because regular riders petitioned for their retention.

33 *Metropolitan Terminals*

34 Although pioneered by the Pennsylvania Railroad, run-through railroad services remain rare in U.S.
35 cities. Taipei’s downtown tunnel offers insight into how such projects can be environmentally and
36 politically justified – not for reduced journey times or improved equipment utilization, but for grade-
37 crossing elimination, property development, and civic pride. New York’s Access to the Region’s Core
38 project might have created through service between New Jersey, Long Island, and Westchester (57), but
39 ultimately may never bridge the last mile between West Midtown’s Penn Station and Eastside’s Grand
40 Central.

42 *Integrated Transportation Planning*

43 TRA’s seamless passenger experience across jurisdictions demonstrate an island-wide, strategic,
44 “joined-up” thinking that provided benefits to many stakeholders, while project delivery was phased to
45 make scope, funding, and environmental impacts more manageable, enabling sustained expansion,
46 reconstruction, and modernization during the last forty years. It’s as if Robert Moses’ powerful visions
47 as “master builder” of New York’s parkways were applied to Taiwan’s railways!

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THE FAR EASTERN PHILOSOPHY

The goal of this research was to pique interest in Taiwan’s railways and identify areas for further exploration. More research is required to determine if these ideas are adaptable to North America.

TRA tends to favour simple, robust, single-purpose machines – like separate power generation cars for air-conditioning in diesel territory, and power changes instead of dual-mode locomotives. Complex functions are modularized, like having separate faregates for magnetic tickets and smartcards. Operating and maintaining these machines requires a multi-skilled, multi-tasking workforce – not multi-functional gadgets with narrow crafts of employees. Expectations of system knowledge extend to customers; users must find the right machine for their needs. This philosophy results in a generally more quirky railway, with steeper learning curves for the public and employees alike. Customers and staff have clearly “learned the plant,” as evidenced by precise and speedy regular operations.

TRA’s approach makes railway hardware fairly basic, while implementing much of service delivery and recovery “in software” with operating practices. The idea that different procedures can permit higher and more flexible utilization of infrastructure is evident throughout TRA’s designs.

The Oriental philosophy isn’t always right, and may not be applicable in the New World, but it’s interesting and different. While multiple standards, vendors, designs, workarounds, and complex operating processes might seem complicated and confusing, over-automation can result in barely maintainable machines operated by human drones. Without compromising safety, is there room in North America for a little within-system technological diversity?

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